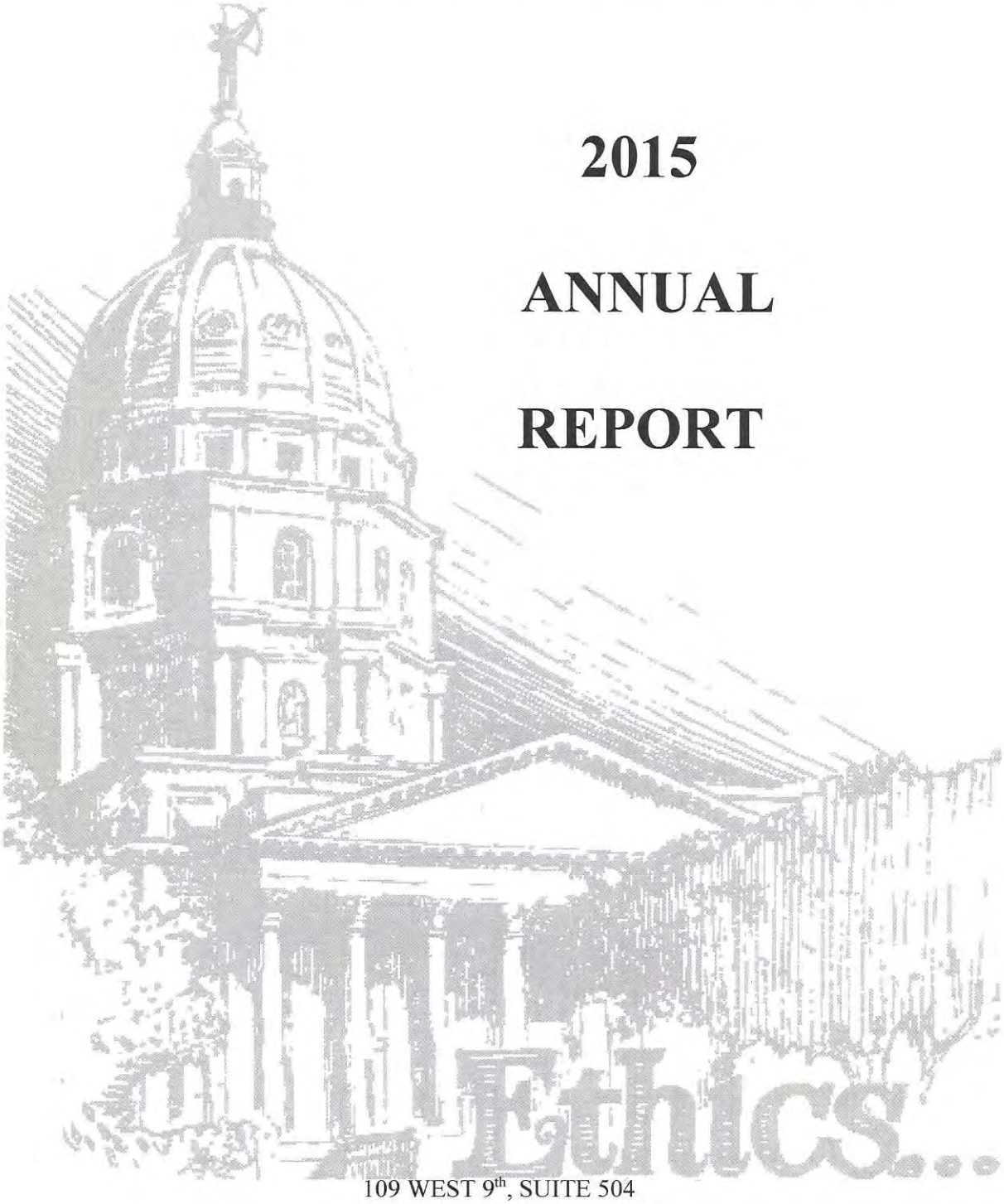
GOVERNMENTAL ETHICS COMMISSION

2015

ANNUAL

REPORT



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PREFACE

This annual report and recommendations is submitted to the Governor and the Legislative Coordinating Council for transmittal to the Legislature pursuant to K.S.A. 25-4119a and K.S.A. 46-1212c. With some exceptions, the report covers the period from July 1, 2014, through June 30, 2015, the end of Fiscal Year 2015. Occasionally, data for the first quarter of Fiscal Year 2015 is used in order to provide a more complete picture of the Commission's operations.

Table of Contents

Mission 2

Agency Philosophy 2

Commission Members 3

Staff 3

Budget 5

Legislative Activity 6

Organization and Operation 6

A. Education and Public Awareness 6

B. Advisory Opinions 7

C. Review and Audit Program 8

1. Campaign Finance 8

2. Conflict of Interests 10

3. Representation Case Disclosure 11

4. Lobbying 11

D. Investigations 12

E. Enforcement Programs 12

1. Complaints 12

2. Civil Penalties and Fines 13

Appendix I - Summary of Advisory Opinions Issued in FY 2015 14

Appendix II - 2014 Election Year Campaign Finance Statistics 16

Appendix III - Statistical Comparison of Lobbying Expenditures 2005 - 2015 30

Mission:

The Governmental Ethics Commission works to foster public trust and confidence in state government decision-making through education, administration and enforcement of the Campaign Finance Act and State Governmental Ethics Laws.

The Kansas Governmental Ethics Commission was established by the Kansas Legislature in 1974 to administer, interpret, and enforce the Campaign Finance Act (K.S.A. 25-4142 *et seq.*) and laws relating to conflict of interests, financial disclosure, and the regulation of lobbying (K.S.A. 46-215 *et seq.*). These laws establish the public's right to information about the financial affairs of Kansas' public officials, lobbyists, and candidates for state and local office. The Commission also renders advisory opinions and can adopt rules and regulations under a less comprehensive conflict of interest law covering local government officials and employees (K.S.A. 75-4301 *et seq.*).

Agency Philosophy:

The Kansas Governmental Ethics Commission believes the strongest safeguard against unethical conduct by public officials and employees is an informed and active public. For the disclosure elements of the legislation to have meaning, the public must be made aware of the legislation and the financial disclosure information must be accessible to the public. To this end, the Commission and its staff will approach their duties with a dedicated sense of purpose and responsibility to the individuals subject to the Campaign Finance Act and State Governmental Ethics Laws and the citizens of Kansas by performing their activities in an efficient and impartial manner.

Commission Members

The Kansas Governmental Ethics Commission is a nine member, bipartisan, citizen commission authorized by K.S.A. 25-4119a. Members serve two year terms with the Commission's Chairman appointed by the Governor. The Vice-Chairman is elected by the membership. Commission appointments are made by the Governor, Attorney General, Secretary of State, Chief Justice of the Supreme Court, President of the Senate, Minority Leader of the Senate, Speaker of the House of Representatives, and the Minority Leader in the House. The Governor makes two appointments, each from a different political party.

The Commission usually meets once a month. The Commission's meetings are open to the public and information prepared by the staff for each meeting is available to the public. During FY 2015, the Commission held 10 meetings. Meetings are scheduled to address a variety of matters including the review of and action on complaints filed, investigations undertaken, and audits performed. In addition, the Commission issues advisory opinions to answer questions involving interpretation of a particular section of the law, it makes policy decisions, amends and adopts new administrative regulations and handles administrative matters including personnel, budget preparations, office procedures, etc.

Commission Staff

The staff of the Commission assumes all responsibility for the daily operations of the agency which include administration, legal, investigative, audit, information technology, and clerical functions. As a service oriented agency, staff strives to assist individuals in complying with applicable laws by responding quickly, efficiently and impartially. Commission staff also works diligently to get campaign finance and lobbying data compiled, entered and posted on the Internet to be viewed by the citizens of Kansas.

Current Commission Members

Dan Harden, Chairman, Libertarian, Topeka

Term expires January 31, 2017

Jerome Hellmer, Republican, Salina

Term expires January 31, 2016

Kyle Krull, Republican, Overland Park

Term expires January 31, 2016

James Meier, Republican, Hays

Term expires January 31, 2017

Kenneth Moore, Democrat, Kansas City

Term expires January 31, 2017

John Solbach, Democrat, Lawrence

Term expires January 31, 2017

Marisel Walston, Republican, Lenexa

Term expires January 31, 2016

Jane Deterding – Attorney General

Term expires January 31, 2016

Vacant – President of the Senate

Term expires January 31, 2017

FY 2015 Commission Staff

Executive Director, Carol Williams
Commission & Staff Attorney, Brett Berry
Office Manager, Donna Williams
State Candidate Report Examiner, Karina Renna
Local Candidate Report Examiner, Jennifer Schneider
Lobbyist Coordinator, Ruth Pile
IT Specialist, Roxie Valdivia
Auditor, Rita Pfannenstiel
Investigator, Bill Beightel

Budget

In FY 2015, the Commission was appropriated $378,756 from the State General Fund with a fee fund limitation of $251,498. The following chart reflects revenue and expenditures for the fiscal year.

Fiscal Year 2015 Budget	Actual
Revenue:	
State General Fund Utilized	$377,076
Fee Fund Utilized	$204,760
Total Revenue Utilized	$581,836
Expenditures:	
Salaries & Benefits	$481,850
Contractual Services	$ 94,642
Commodities	$ 2,429
Capital Outlay	$ 2,915
Total Expenditures	$581,836

Legislative Activity

House Bill 2183 was enacted into law July 1, 2015. This bill amended provisions in the Campaign Finance Act, and the Governmental Ethics Laws impacting candidates and lobbyists. One provision in HB 2183 increased the fees paid by candidates, lobbyists and political action committees into the Governmental Ethics Commission fee fund. This fee increase had been a recommendation of the Commission for the past five years.

Organization & Operation

The Commission's efforts focus on full compliance with the Kansas campaign finance, conflict of interests, and lobbying statutes. Each year the Commission receives thousands of financial disclosure reports filed by candidates, political and party committees, public officials, and lobbyists. Staff time is devoted to assuring the accurate and timely disclosure of required financial information about those in state and local government. The processing and evaluation of filed reports and statements and an analysis of the supporting records, where appropriate, are crucial to the Commission's efforts. It is through the initial and comprehensive review of these reports, and the later audit and investigation when necessary, that the Commission can determine compliance with the laws.

The Commission's work program encompasses six areas: (1) education and public awareness; (2) advisory opinions; (3) reviews and audits; (4) investigations; (5) enforcement (including the filing of complaints, holding public hearings and assessing civil penalties); and (6) general administrative activities.

Education & Public Awareness

The Commission's goal remains to improve communications regarding the reporting requirements of those subject to one or more of the disclosure laws, and to increase public awareness with respect to the impact and importance of information contained in the reports filed. The Commission's website has become an efficient instrument for disseminating and distributing Commission information. Information concerning the Commission, the advisory opinions it issues, scanned copies of state level candidate, party committee and political action committee campaign finance reports, campaign finance and lobbying reporting forms, and campaign election and lobbying statistics can be found at www.kansas.gov/ethics.

The Commission utilizes informational brochures, the Internet, the news media, and speaking engagements to inform not only those under the Commission's jurisdiction, but also

the public about the laws and their meaning. Statistical information is summarized and printed, in addition to being posted on the Commission's website, in the areas of campaign finance and lobbying. However, most time in this area is devoted to informing those directly covered by the laws of their duties and responsibilities. To accomplish this task, the Commission conducts informational seminars, prepares and distributes handouts, campaign finance handbooks, lobbying handbooks, and conflict of interest laws brochures. In addition, the telephone is used extensively to provide information and advice. In FY 2015, the Commission's staff made 10 presentations. Three speeches were made to state boards and employees of various state agencies, 2 campaign finance seminars were given, 3 legislative seminars, and 2 civic speeches were given.

Advisory Opinions

Advisory opinions are issued by the Commission to clarify the application of the statutes in a particular situation. The Commission can issue these opinions on its own initiative or in response to individual inquiries. If an individual requests an opinion and conducts him or herself according to the guidelines in the opinion, he or she is presumed to be in compliance with the law.

Five opinions were issued in FY 2015. Four opinions were issued in response to inquiries by individuals and one opinion was initiated by the Commission to provide guidance to state officers and candidates concerning a provision in the Campaign Finance Act. Since 1974, the year the Commission was established, through June 30, 2015, the Commission has issued a total of 1,231 advisory opinions. A synopsis of each advisory opinion issued in FY 2015 can be found at the conclusion of this report.

FY 2015 Advisory Opinions

Campaign Finance – 2
Lobbying – 1
State Conflict of Interests – 1
Local Conflict of Interests - 1

Review & Audit Program

Complete, accurate and timely disclosure of certain kinds of financial information by candidates, elected officials, state employees and lobbyists is the key requirement of the

legislation. It is the Commission's position that active review and auditing of reports is essential for the proper administration of the law.

CAMPAIGN FINANCE

In the area of campaign finance, the Commission's procedures include a preliminary review and post-election comprehensive desk review of all receipts and expenditures reports filed. In addition, a certain number of campaigns and committees are selected for field audits.

Candidates, party committees, and political committees filed 3,357 receipts and expenditures reports in FY 2015, an election year. All of these receipts and expenditures reports received a comprehensive desk review.

There were 469 state candidates, 565 local candidates, 237 political action committees and 183 party committees active in FY 2015.

Kansas candidates, political action and party committees were required to file reports of last minute contributions in the amount of $300 or more during the 2014 election cycle. The disclosure of these contributions and independent expenditures made right before the primary and general election add a level of transparency to the electoral process. A combined total of 168 candidates filed last minute reports five days before the primary and general election showing 59l contributors donating $490,225. There were 32 political action committees and 25 party committees that filed these last minute reports disclosing a combined total of $1,646,144 in contributions and $1,274,271 in independent expenditures made by these committees up to two days before the primary and general elections.

The Commission has compiled statistical summaries of the contributions and expenditures for Statewide candidates and House of Representative candidates for the elections that took place in FY 2015. Charts and graphs of the campaign finance activity can be found at the end of this report.

Statewide Campaigns

There were 18 candidates who ran for statewide office in FY 2015. Statewide candidates received a total of $13,094,787 in monetary contributions. These candidates received their largest percentage of itemized monetary contributions from individuals (57%) with the personal funds of the candidates and their spouses (15%) making up the second largest source of campaign contributions. Out-of-state organizations contributed $874,085 (6%) to statewide candidates.

Expenditures made by statewide candidates in the 2014 election year totaled $13,195,089. The largest amount expended by these campaigns was for radio and television (50%).

House of Representative Campaigns

There were 248 candidates who ran for the House of Representatives. State House candidates received a total of $5,453,154 in contributions. Their largest percentage of itemized monetary contributions came from political action committees (32%) with individuals (24%) making up the second largest source of campaign contributions. Out-of-state organizations contributed $1,022,484 (21%) to House candidates.

Expenditures made by House candidates in the 2014 election year totaled $4,477,588. As in past election years, House candidates expended the largest amount of their funds on the printing and distribution of campaign literature (41%).

Audits

Audits of the records of candidates and political action committees are conducted using generally accepted auditing standards and are conducted on a priority basis. Accorded first priority are situations involving formal complaints. The next priority is assigned to situations in which it is necessary to clarify problems identified during the desk reviews. A general investigation may also be authorized at this point.

Finally, a random sample of candidates and committees is audited. If a candidate is selected for a random audit, his or her opponent is also examined. In FY 2015, there were 14 audits conducted.

FY 2015 Campaign Finance Statistics

- **Candidates for 2014 State Office - 469**
- **Carryover State Candidates – 202**
- **Candidates for 2014 County Office – 369**
- **Carryover County Candidates - 85**
- **Candidates for 2015 First Class City Office – 196**
- **Carryover First Class City Candidates – 176**
- **Political Action Committees – 237**
- **Party Committees - 183**
- **Campaign Finance Reports Filed – 3,357**
- **Failure to File Notices Issued – 240**
- **Error or Omission Notifications Issued - 353**

CONFLICT OF INTERESTS

The Kansas conflict of interests statutes provide for (1) the filing of statements of substantial interests; (2) a code of conduct making it illegal for state officials and employees to be involved in certain conflicts; and (3) the issuance of advisory opinions.

The Commission's staff processed and reviewed 5,587 financial disclosure statements filed by state officers and state employees in FY 2015. Computer systems are used to create and maintain lists of state officers and employees subject to the disclosure requirements. Throughout the year, staff updates computer databases as appointments are made, officials resign or their terms end, and new positions are created. Financial disclosure forms and instructions are mailed to new appointees and candidates as the Commission receives official notice of their appointment or eligibility. Thereafter, forms and instructions are mailed on an annual basis to all persons subject to filing requirements. All financial disclosure statements are public records and may be reviewed during regular business hours in the Secretary of State's office or on the Secretary of State's website. Those required to file Statements of Substantial Interests are elected state officials and candidates for such office, individuals whose appointments are subject to confirmation by the Senate, general counsels for state agencies, and state officers, employees, and members of boards, councils or commissions meeting the definition of a "designee" and so listed by the head of their agency.

2015 Statements of Substantial Interests Filings

- Employees Listed as Designees – 4955
- Elected Officials – 187
- State Candidates – 0
- Appointees Subject to Senate Confirmation –64
- Board Members Listed as Designees – 347
- General Counsels - 34

The Commission has found that the conflict statutes are not widely understood either by state officers, state employees or the public at large, yet these laws are of fundamental importance to the workings of state government. They draw the line between private interests and the public trust which must be guarded carefully. Efforts to clarify and enforce the line are increasingly important as public concern mounts over abuses of the public trust.

Many state officials and employees are in a position to make or influence decisions which could directly affect their personal interests. The state conflict of interest laws prohibit

such activity. To assist these individuals, the Commission issues advisory opinions upon its own initiative and upon the request of any person to whom the relevant law applies.

REPRESENTATION CASE DISCLOSURE

No Representation Case Disclosure Statements were filed in FY 2015. It is possible that individuals required to file such statements have not done so. However, given the structure of the statutory requirements, there is no way of knowing who should file such statements.

LOBBYING PROVISIONS

There are 549 lobbyists registered for calendar year 2015 as of September 1, 2015. This compares with the total of 548 registered lobbyists in calendar year 2014. Of the 549 registered, some are registered on behalf of more than one person or organization. To date, 1,650 organizations or persons have been represented this year. This compares to 1,585 organizations being represented by a lobbyist in 2014. The Commission's statistical analysis of the lobbyist employment and expenditures reports filed shows that $1,657,691 has been spent on lobbying activities through August 31, 2015. Registered lobbyists are required to file a lobbyist employment and expenditures report six times a year. These reports show expenditures if the lobbyist spent more than $100 in a reporting period. To date this calendar year, 5,756 Lobbyist Employment and Expenditures Reports have been filed. A lobbyist can file an Affidavit of Exemption from filing the Lobbyist Employment and Expenditures Report if he or she does not expend in excess of $100 in any reporting period.

Lobbyist Registrations and Expenditures

To Date for Calendar Year 2015

- Number of Registered Lobbyists – 549
- Number of Lobbyist Registration Statements Filed – 1,650
- Number of Reports Filed by Lobbyists – 5,756
- Number of Affidavits of Exemption Filed – 438
- Total of Expenditures for Year to Date – $1,657,691
- Number of Failure to File Notices Issued - 210

Investigations

In FY 2015, the Commission initiated 13 inquiries and conducted 8 investigations. Investigations can be conducted prior to a complaint being filed or following the filing of a complaint. Inquiries and investigations remain confidential until a complaint has been filed and a probable cause determination has been made regarding the complaint. Whenever an investigation does not disclose facts sufficient to warrant further action, the Commission may issue a report concerning the findings of the Commission to the person or persons investigated. This report can be made public by the person or persons investigated.

Enforcement Program

COMPLAINTS

There were 16 complaints filed in FY 2015. Thirteen of the complaints were dismissed on the basis that there was insufficient evidence to support a probable cause determination. Two complaints went to public hearing. One complaint is still pending. It should be understood that after an investigation, if the Commission concludes there is no evidence to establish probable cause that there was an intentional violation, a complaint is dismissed and no public hearing is held. Anyone who suspects that any of the provisions administered by the Commission have been violated may file a complaint in writing with the Commission.

CIVIL PENALTIES & FINES

The statutes enforced by the Commission provide for the assessment of civil penalties for failure to file certain reports or statements under the campaign finance, lobbying and state conflict of interest statutes. Individuals can be subject to a $10 per day penalty for each day the report or statement remains unfiled up to a maximum of $300. The Commission is authorized to waive any imposed civil penalty, upon a finding of good cause. There were civil penalties totaling $ 8,960 assessed in FY 2015. The Commission collected $6,002 in civil penalties and waived $2,090 in civil penalties. Civil penalties assessed in prior years were collected in FY 2015 as well as some civil penalties which still remain outstanding. Some of the civil penalties assessed in FY 2015 have not yet been collected.

In addition to any other penalty prescribed under the campaign finance, lobbying or state conflict of interest statutes, the Commission can assess a civil fine not to exceed $5,000

for the first violation, $10,000 for the second violation and $15,000 for the third and each subsequent violation. Before a civil fine can be assessed, the person must be given proper notice and an opportunity to be heard. The Commission conducted one civil fine hearing in FY 2015. A civil fine in the amount of $2,500 was assessed with $1,250 of that fine being abated. Civil fines in the amount of $200 were collected as a result of a civil fine assessments being made due to complaint hearings held in FY 2015.

FY 2015 Civil Penalties and Fines

Campaign Finance Civil Penalties Assessed - $6,060

Lobbying Civil Penalties Assessed – $2,900

Statement of Substantial Interests Civil Penalties Assessed - 0

Total Civil Penalties Assessed – $8,960

Total Civil Penalties Waived – $2,090

Total Civil Penalties Collected - $6,002

Total Civil Fines Assessed – $2,800 ($1,350 abated)

Total Civil Fines Collected - $1,450

Appendix I

SUMMARY

OF

ADVISORY OPINIONS

ISSUED IN

FY 2015

Opinion No. 2015-01 - Issued January 21, 2015

Solicitation of campaign contributions from January 1 through legislative session may violate the Kansas Campaign Finance Act when the solicitor is unable or fails to limit the audience of the solicitation and it is received by a person proscribed by the act. Audience limitation can be difficult or impossible when the solicitation is made through social media.

Opinion No. 2015-02 - Issued January 21, 2015

Lobbyist records and reports must name individual gift recipients.

Opinion No. 2015-03 - Issued February 18, 2015

State owned equipment, including computers, may be used by incumbents and their staff for accessing cloud or web based services that may also be used for campaign purposes so long as the use does not expressly advocate for the election or defeat of a clearly identified candidate or solicit or accept campaign contributions during the legislative session.

Opinion No. 2015-04 - Issued March 18, 2015

Under the facts provided, a local governmental employee may make, or participate in making a contract, with a person or business if such officer is not employed by the person or business and does not have a substantial interest in the person or business.

Opinion No. 2015-05 - Issued April 15, 2015

Under the state governmental ethics law, Tower Mental Health Foundation directors and officers (including non-voting officers) do not meet the K.S.A. 2014 Supp. 46-247 definitions of individuals required to file statements of substantial interest, thus, they are not required to file, as a matter of law, unless otherwise required to do so.

Appendix II

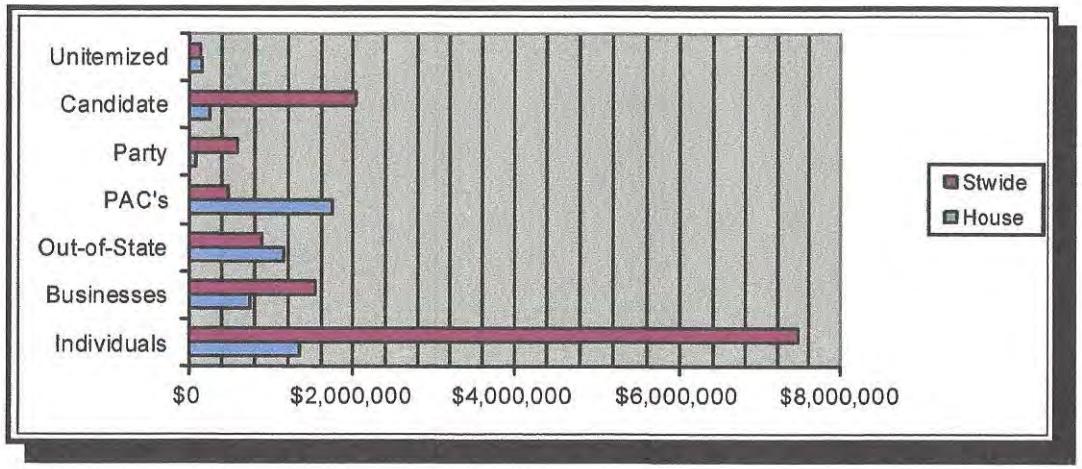
2014

ELECTION YEAR

CAMPAIGN FINANCE

STATISTICS

STATISTICAL SUMMARY FOR THE 2014 ELECTION CYCLE CAMPAIGN FINANCE DATA FOR HOUSE & STATEWIDE CANDIDATES



Kansas Governmental Ethics Commission

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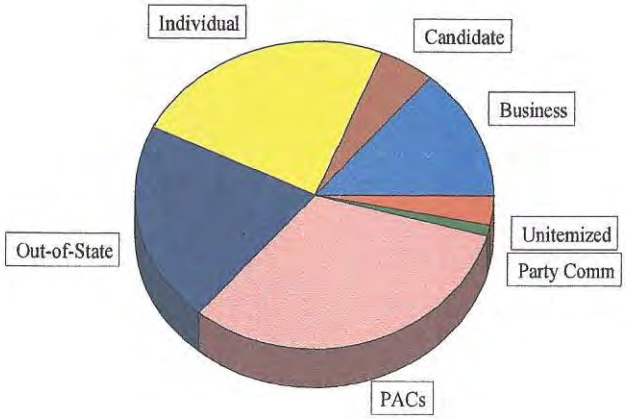
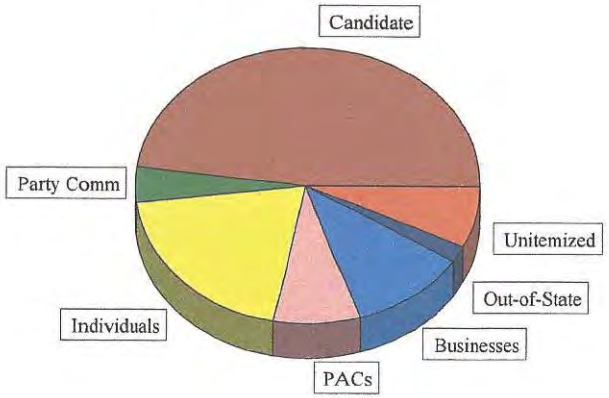
2014 HOUSE CANDIDATES

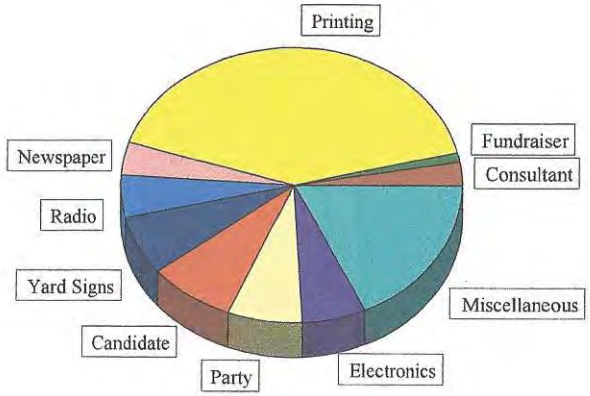
Monetary Contributions



In-kind Contributions



Expenditures



2014 ELECTION CYCLE MONETARY CONTRIBUTIONS TO HOUSE CANDIDATES

TYPE OF CONTRIBUTOR	CANDIDATE								
	Total Amount	% of Total Contributions	Incumbent	Non-Incumbent	Democratic Incumbent	Democratic Non-Incumbent	Republican Incumbent	Republican Non-Incumbent	Write-in, Libertarian & Independent
Businesses, Corporations, Unions	$740,648	14%	$617,043	$123,605	$126,943	$35,804	$490,100	$87,455	$346
Candidate's/Spouse's Personal Funds	$254,950	5%	$87,842	$167,107	$3,996	$45,947	$83,846	$120,192	$968
Individuals	$1,335,328	24%	$699,781	$635,547	$189,594	$361,820	$510,187	$270,877	$2,850
Out-of-State Organizations	$1,153,543	21%	$1,022,484	$131,060	$215,125	$73,765	$807,359	$57,295	0
Political Action Committees	$1,733,957	32%	$1,419,082	$314,875	$316,669	$167,705	$1,102,412	$146,920	$250
Party Committees	$69,759	1%	$12,266	$57,492	$2,750	$41,092	$9,516	$16,400	0
Unitemized & Miscellaneous	$164,969	3%	$89,096	$75,873	$37,859	$63,945	$51,238	$11,892	$36
Total Contributions	$5,453,154	100%	$3,947,594	$1,505,559	$892,936	$790,078	$3,054,658	$711,031	$4,450

Number of Candidates	Won	125		110	15	26	2	84	13	0
	Lost	123		3	120	1	64	2	47	9
	Total	248		113	135	27	66	86	60	9

2014 ELECTION CYCLE IN-KIND CONTRIBUTIONS TO HOUSE CANDIDATES

TYPE OF CONTRIBUTOR	CANDIDATE								
	Total Amount	% of Total Contributions	Incumbent	Non-Incumbent	Democratic Incumbent	Democratic Non-Incumbent	Republican Incumbent	Republican Non-Incumbent	Libertarian & Reform
Businesses, Corporations, Unions	$17,307	11%	$11,026	$6,281	$1,893	$3,114	$9,133	$3,168	$0
Candidate's/Spouse's Personal Funds	$76,022	48%	$39,779	$36,243	$3,074	$8,582	$36,705	$27,058	$604
Individuals	$32,435	20%	$11,319	$21,116	$3,630	$14,286	$7,689	$6,831	$0
Out-of-State Organizations	$3,176	2%	$888	$2,288	$388	$1,780	$500	$507	$0
Political Action Committees	$12,618	8%	$9,707	$2,911	$1,883	$350	$7,824	$2,560	$0
Party Committees	$5,688	4%	$158	$5,530	$0	$5,410	$158	$120	$0
Unitemized & Miscellaneous	$10,688	7%	$3,532	$7,156	$965	$3,894	$2,567	$3,203	$59
Total Contributions	**$157,934**	**100%**	**$76,409**	**$81,525**	**$11,833**	**$37,415**	**$64,576**	**$43,447**	**$663**

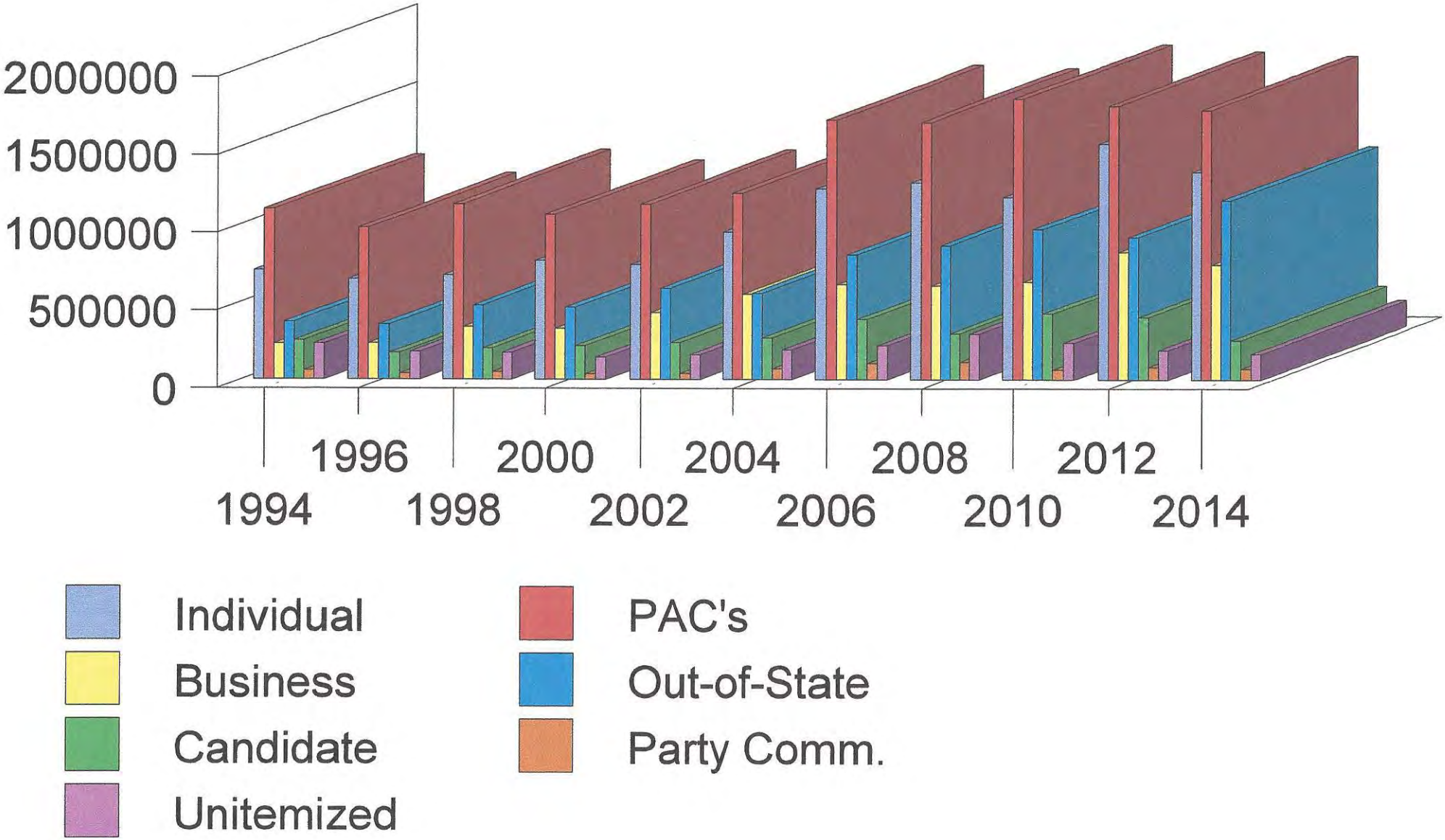
Number of Candidates	Won								
	Lost								
	Total								

2014 ELECTION CYCLE EXPENDITURES FOR HOUSE CANDIDATES

TYPE OF EXPENDITURE	CANDIDATE								
	Total Amount	% of Total Expenditure	Incumbent	Non-Incumbent	Democratic Incumbent	Democratic Non-Incumbent	Republican Incumbent	Republican Non-Incumbent	Libertarian & Reform
Consultant	$114,349	3%	$88,274	$26,075	$21,042	$17,034	$67,232	$9,041	$0
Fund Raiser	$59,900	1%	$46,706	$13,194	$21,962	$6,619	$24,744	$6,575	$0
Newspaper Advertising	$174,436	4%	$102,986	$71,450	$15,303	$40,683	$87,683	$30,767	$0
Printing, Postage and Distribution	$1,844,262	41%	$1,090,921	$753,341	$225,751	$418,733	$865,170	$332,339	$2,269
Radio and Television Advertising	$219,961	5%	$119,737	$100,224	$36,968	$41,622	$82,769	$57,784	$818
Yard Signs, Bumper Stickers, etc	$332,904	7%	$155,954	$176,950	$30,289	$72,159	$125,665	$104,610	$181
Reimbursement to Candidate	$399,158	8%	$336,362	$62,796	$35,520	$26,081	$300,842	$36,350	$365
Contribution to Party Committee	$292,758	7%	$289,503	$3,255	$77,429	$2,805	$212,074	$450	$0
Electronics	$256,616	6%	$205,627	$50,989	$64,540	$28,039	$141,087	$22,838	$112
Miscellaneous	$783,244	18%	$662,292	$120,951	$203,905	$79,208	$458,387	$41,102	$641
Total Expenditures	**$4,477,588**	**100%**	**$3,098,362**	**$1,379,225**	**$732,709**	**$732,983**	**$2,365,653**	**$641,856**	**$4,386**

Number of Candidates	Won								
	Lost								
	Total								

20 YEAR COMPARISON OF HOUSE MONETARY CONTRIBUTIONS

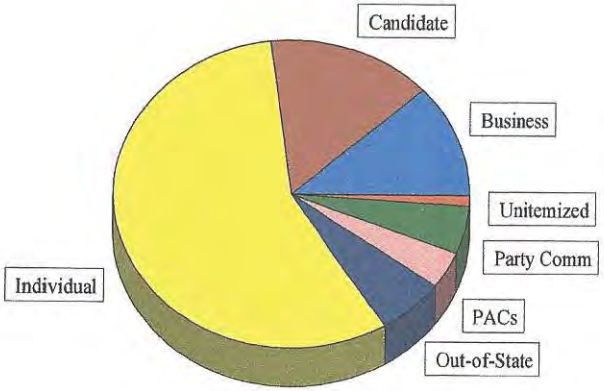


TWENTY YEAR COMPARISON OF MONETARY CONTRIBUTIONS REPORTED BY CANDIDATES FOR THE KANSAS HOUSE BY TYPE OF CONTRIBUTOR

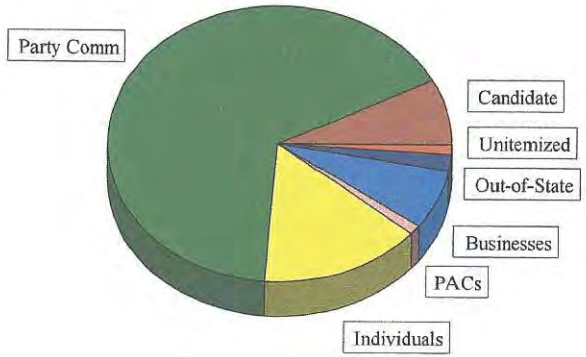
TYPE OF CONTRIBUTOR	1994	1996	1998	2000	2002	2004	2006	2008	2010	2012	2014
Businesses, Corporations, Unions	$230,945	$233,804	$338,480	$327,371	$430,658	$549,114	$612,578	$602,992	$627,271	$822,309	$740,648
Candidate/Spouse's Personal Funds	251,714	172,377	200,359	217,384	237,652	266,769	388,708	296,045	425,717	401,303	254,950
Individuals	702,531	645,497	671,801	765,963	738,015	947,954	1,227,744	1,267,488	1,173,206	1,518,772	1,335,328
Out-of-State Organizations	369,400	354,228	476,847	464,459	585,244	554,157	803,342	861,395	967,267	916,934	1,153,543
Political Action Committees	1,095,686	977,398	1,127,339	1,060,703	1,126,252	1,199,350	1,671,470	1,653,163	1,805,668	1,761,743	1,733,957
Party Committees	57,116	37,092	47,611	35,486	38,135	68,750	103,268	111,658	62,980	80,350	69,759
Unitemized & Miscellaneous	230,244	180,022	173,963	142,874	159,314	192,015	219,867	294,230	237,608	189,343	164,969
TOTAL CONTRIBUTIONS	**$2,937,636**	**$2,600,418**	**$3,036,400**	**$3,014,940**	**$3,315,270**	**$3,778,109**	**$5,026,977**	**$5,086,971**	**$5,299,717**	**$5,690,755**	**$5,453,154**

2014 STATEWIDE CANDIDATES

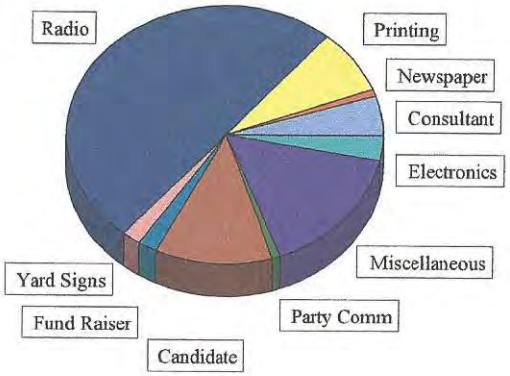
Monetary Contributions



In-kind Contributions



Expenditures



2014 ELECTION CYCLE MONETARY CONTRIBUTIONS TO STATEWIDE CANDIDATES

TYPE OF CONTRIBUTOR	CANDIDATE								
	Total Amount	% of Total Contributions	Incumbent	Non-Incumbent	Democratic Incumbent	Democratic Non-Incumbent	Republican Incumbent	Republican Non-Incumbent	Libertarian & Reform
Businesses, Corporations, Unions	1,539,355	12	1,187,376	351,979	0	286,024	1,187,376	65,775	180
Candidate's/Spouse's Personal Funds	2,020,190	15	1,834,945	185,246	0	59,466	1,834,945	72,729	53,050
Individuals	7,449,334	57	3,000,368	4,448,965	0	4,235,903	3,000,369	193,562	19,500
Out-of-State Organizations	874,085	6	669,061	205,023	0	178,201	669,061	26,823	0
Political Action Committees	474,788	4	305,976	168,812	0	141,163	305,975	27,550	100
Party Committees	594,103	5	309,800	284,303	0	279,203	309,800	2,100	3,000
Unitemized & Miscellaneous	142,932	1	123,388	19,544	0	7,304	123,388	9,583	2,657
Total Contributions	**$13,094,787**	**100%**	**$7,430,914**	**$5,663,872**	**$0**	**$5,187,264**	**$7,430,914**	**$398,122**	**$78,487**

Number of Candidates	Won	5		5	0	0	0	5	0	0
	Lost	13		0	13	0	5	0	6	2
	Total	18		5	13	0	5	5	6	2

2014 ELECTION CYCLE IN-KIND CONTRIBUTIONS TO STATEWIDE CANDIDATES

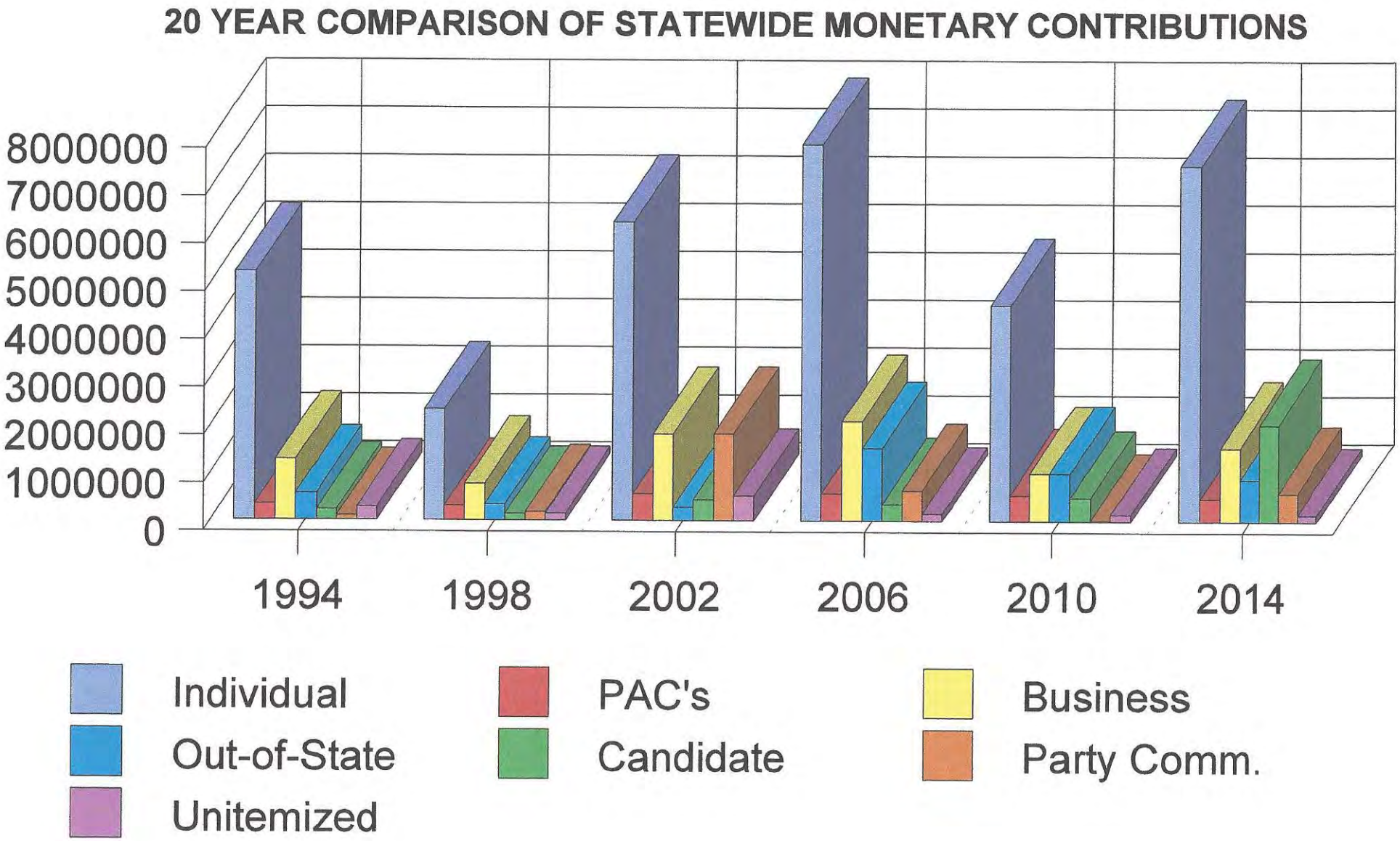
TYPE OF CONTRIBUTOR	CANDIDATE								
	Total Amount	% of Total Contributions	Incumbent	Non-Incumbent	Democratic Incumbent	Democratic Non-Incumbent	Republican Incumbent	Republican Non-Incumbent	Libertarian & Reform
Businesses, Corporations, Unions	58,241	7	35,689	22,552		20,535	35,689	2,017	0
Candidate's/Spouse's Personal Funds	65,264	8	11,356	53,908		39,743	11,355	13,319	846
Individuals	125,452	15	79,389	46,063		42,049	79,389	1,831	2,183
Out-of-State Organizations	11,096	2	8,786	2,310		2,000	8,786	250	60
Political Action Committees	4,804	1	4,306	497		497	4,307	0	0
Party Committees	557,577	66	554,593	2,984		2,984	554,594	0	0
Unitemized & Miscellaneous	1,154	1	496	658		404	495	229	25
Total Contributions	**$823,588**	**100%**	**$694,615**	**$128,972**		**$108,212**	**$694,615**	**$17,646**	**$3,114**

Number of Candidates	Won Lost Total								

2014 ELECTION CYCLE EXPENDITURES FOR STATEWIDE CANDIDATES

TYPE OF EXPENDITURE	CANDIDATE								
	Total Amount	% of Total Expenditure	Incumbent	Non-Incumbent	Democratic Incumbent	Democratic Non-Incumbent	Republican Incumbent	Republican Non-Incumbent	Libertarian & Reform
Consultant	753,618	5	397,277	356,341		285,865	397,277	50,789	19,687
Fund Raiser	185,341	2	154,955	30,386		17,881	154,955	12,408	97
Newspaper Advertising	20,534	1	8,397	12,137		200	8,397	2,579	9,358
Printing, Postage and Distribution	1,093,136	8	807,751	285,385		115,515	807,751	164,473	5,397
Radio and Television Advertising	6,596,579	50	3,315,362	3,281,217		3,219,635	3,315,362	53,282	8,300
Yard Signs, Bumper Stickers, etc	270,141	2	172,025	98,116		57,850	172,025	32,112	8,154
Reimbursement to Candidate	1,548,841	12	1,494,129	54,712		41,408	1,494,129	12,127	1,177
Contribution to Party Committee	94,944	1	28,090	66,854		64,809	28,090	1,845	200
Electronics	2,121,924	16	996,047	1,125,877		1,059,891	996,047	41,807	24,179
Miscellaneous	510,041	3	175,231	334,810		310,454	175,231	21,419	2,937
Total Expenditures	**$13,195,099**	**100%**	**$7,549,264**	**$5,645,835**		**$5,173,508**	**$7,549,264**	**$392,841**	**$79,486**

Number of Candidates	Won								
	Lost								
	Total								


20 YEAR COMPARISON OF STATEWIDE MONETARY CONTRIBUTIONS
8000000
7000000
6000000
5000000
4000000
3000000
2000000
1000000
0
1994
1998
2002
2006
2010
2014
Individual
PAC's
Business
Out-of-State
Candidate
Party Comm.
Unitemized

TWENTY YEAR COMPARISON OF MONETARY CONTRIBUTIONS REPORTED BY CANDIDATES FOR THE KANSAS STATEWIDE BY TYPE OF CONTRIBUTOR

TYPE OF CONTRIBUTOR	1994	1998	2002	2006	2010	2014
Businesses, Corporations, Unions	$1,275,023	$770,192	$1,813,608	$2,083,434	$999,282	$1,539,355
Candidate/Spouse's Personal Funds	$1,984,859	$42,103	$440,803	$344,764	$492,472	$2,020,190
Individuals	$5,204,231	$2,320,847	$6,249,275	$7,878,367	$4,518,914	$7,449,334
Out-of-State Organizations	$565,144	$334,860	$808,477	$1,520,771	$1,004,661	$874,085
Political Action Committees	$343,980	$303,230	$559,450	$573,829	$537,019	$474,788
Party Committees	$93,334	$176,000	$1,817,747	$638,213	$18,948	$594,103
Unitemized & Miscellaneous	$281,043	$146,178	$522,496	$148,663	$143,243	$142,932
TOTAL CONTRIBUTIONS	**$9,747,614**	**$4,093,410**	**$12,211,856**	**13,188,041**	**$7,714,539**	**$13,094,787**

Appendix III

STATISTICAL COMPARISON OF LOBBYING EXPENDITURES 2005 - 2015

SUMMARY OF LOBBYIST REGISTRATIONS AND EXPENDITURES
2005-2015

Year to Date	Number of Lobbyists/ Registrations		Food & Beverage	Recreation	Entertainment Gifts Honoraria and Payments	Mass Media	Communications	Other	Total
2005	561	1287	463,165	11,508	22,007	24,549	24,578	14,398	560,205
2006	554	1376	429,510	13,261	21,822	412,395	54,434	7,323	938,745
2007	556	1401	505,235	12,197	19,805	573,045	39,101	20,690	1,170,073
2008	592	1476	466,686	16,706	14,645	553,356	262,019	17,841	1,331,253
2009	582	1513	425,089	14,797	12,968	259,965	437,998	24,998	1,175,815
2010	541	1505	416,822	18,639	15,395	632,499	306,451	21,063	1,410,869
2011	568	1562	468,230	12,622	19,246	185,944	16,657	19,746	722,445
2012	550	1531	475,936	9,614	16,144	134,900	114,851	12,791	764,236
2013	542	1506	551,649	26,126	13,154	642,475	60,457	10,279	1,304,140
2014	548	1585	523,393	15,813	24,495	507,340	104,323	12,037	1,187,401
2015 YTD	549	1650	517,897	12,507	17,786	585,282	500,998	23,221	1,657,691

KANSAS GOVERNMENTAL ETHICS COMMISSION